

The Impact of China's 2008 R&D Tax Credit on R&D Expenditure – Evidence from National Statistics Data

Yannan Shen
Alabama A&M University

This paper evaluates the research and development (R&D) stimulating effect of China's R&D tax credit policies enforced around 2008. I also compare this effect to the effect of Chinese governmental direct R&D subsidies for enterprises. By using China National Bureau of Statistics' data on R&D tax subsidies and expenditure, this paper avoids potentially false assumptions about policy implementation. Next this paper separately examines samples of Chinese state-owned enterprises (SOE), privately-owned enterprises (POE), and foreign invested enterprises (FIE). In sum, R&D tax credit does better than direct R&D subsidies in R&D stimulating effects; POE and especially FIE respond more positively to R&D tax credit. This paper not only increases our understanding of the institutional detail of China's R&D policy, but also adds to a stream of literature that examine the effectiveness of governmental R&D subsidies.

INTRODUCTION

Since opening up to foreign trade and investment and largely committing to free market in 1979, Chinese economy advanced dramatically at an average rate of above 9% through 2017(world bank). Adopted technologies played an big part in early economic development. In order to sustain economic growth, China gradually picked up indigenous research and development (R&D) investment intensity. R&D expenditure as a proportion of the country's GDP (i.e. R&D intensity) has risen from 0.563% in 1996 to 2.1% in 2017. This puts China on par with countries such as Belgium, Norway, and France. Though China's R&D intensity is still behind those of major players such as the United States (~2.7%), Germany (~2.9%) and Japan (~3.1%), it is well ahead of other large developing economies. After taking China's GDP into consideration though, numeric R&D expenditure of China second only to that of the United States. If the growth momentum is maintained and innovation efficiency is improved, China could be transformed from the world's low-tech manufacturing powerhouse to a relatively high technological center (Sigurdson et al. 2005). This change would have important implications for the rest of the world.

Despite the gradual increase in R&D intensity, several barriers pose serious risks for enterprises to pursue innovation in China. Those barriers includes intellectual property theft, a low talent pool, poor institutional protection, insufficient market demand, and financial constraints, among others (Howell, 2015). Chief among these barriers is the lack of access to finance, which is considered to be a major constraint on Chinese innovation particularly for privately-owned enterprises (POE) due to discriminate lending practices that favor state-owned enterprises (SOE).

In an effort to sustain R&D growth, China government explored several venues to promote indigenous corporate innovation capabilities: funding basic scientific research in universities and research institutions; establishing high tech areas with preferential treatments; direct funding of specific corporate

innovation activities; and indirect funding of private sector R&D activities through R&D tax credits. The latter two are the focus of this paper.

Many prior studies find governmental subsidies to positively affect private sector's R&D expenditure in developed countries (Hall, 1993; Bloom, Griffith, & Van Reenen, 2002; Wilson, 2009; Guceri & Liu, 2015; Rao, 2016; Agrawal, Rosell, & Simcoe, 2014; Mulkay & Mairesse, 2013;). But prior research on China's R&D tax credit provides mixed views of the effectiveness of those subsidies (Zhao, Fan & Zhou 2014; Chen 2015; Jiang & Wang 2015; Howell 2016; Jia & Ma 2017), probably due to the limited length of the time period for studies that are conducted right after the policy implementation, and that those survey studies and empirical studies draw data from different cities or provinces.

Compared to prior studies, this paper attempts to draw a more complete picture by using China National Bureau of Statistics' national data on governmental R&D tax subsidies and enterprises' expenditure to examine the corporate research and development (R&D) stimulating effect of China's R&D tax credit policies enforced around 2008. I find the R&D tax credit to significantly stimulate POE and FIE's R&D expenditure for the sample period, but not SOE's. Then I compare this stimulating effect to the effect of governmental direct R&D funding. R&D direct funding has positive effect on POE's R&D expenditure, but not consistently significant. My study not only increases our understanding of the institutional detail of China's R&D policy, but also adds to a stream of literature that examine the effectiveness of governmental R&D subsidies.

The contribution of this paper is several folds. It examines the effectiveness of R&D tax credit in inducing private sector's R&D input in China's unique setting; it avoids using the cost of R&D as the dependent variable, as that does not take slow implementation of tax credit policy into consideration. My study also compared the SOE, POE and FIE's response to governmental R&D policies. In addition, this paper avoids treating R&D tax credit as an isolated policy by examining R&D tax credit together with other governmental R&D subsidies.

The rest of the paper is organized as follows. Section 2 describes the China institutional background. Section 3 reviews the relevant literature and develop research hypotheses. In Section 4, I generate model for empirical testing, and describe data. Regression results are reported in Section 5. Section 6 concludes with a discussion of the results and contributions to literature. Section 6 also talks about limitations of this paper, and suggests future research.

BACKGROUND: CHINA'S R&D POLICY

Direct R&D Subsidies

Orchestrated by Ministry of Science and Technology (MOST), Chinese governments at different levels directly grant subsidies to specific science research projects. In a lot of cases these projects are aligned with the themes heavily promoted by the central government, such as wind and solar power in 2000s and electric vehicles. In many cases, these government-funded research projects are jointly conducted by enterprises, universities or research institutions, and the participatory enterprises will be able to use the research results for their for-profit businesses. Empirical research finds that these subsidies are preferentially given to state-owned enterprises (SOE), enterprises with prior grants, and enterprises in developed provinces (Zhao, Xu, & Zhang 2018). In addition, governmental R&D subsidies serve as a positive signal in the sense that recipients are more likely to receive other preferential treatment such as special loans (Wu 2016).

R&D Tax Credit Before 2008

Private sector's R&D research plays a very important role in a country's overall innovation process. firms in the private sector cited the lack of funding as the main constraint to carrying out R&D (Hu et al. 2005). To overcome such hurdle, R&D tax incentives have become a major tool for promoting business R&D. As of 2017, 30 of the 35 OECD countries, 21 of 28 EU countries and a number of non-OECD economies provide tax relief on R&D expenditures.

China's R&D tax credit policy was first initiated in 1996. The initial policy (industrial number 41) only allowed tax credit for profit making state owned and collective owned companies. It provides 150% super-deduction of R&D expenditures of firm/year that incurs more than 10% increase in R&D.

In 2002, profitable large private corporation are added to the list of companies that may claim R&D tax credit. In 2006 Bulletin of the State Council 2006 No.9 made tax credit deferral possible, and removed the requirement for the corporation to have 10% annual increase in R&D in tax year.

By 2006, it seems that China's R&D tax credit would save corporations a good amount of tax money. But claiming this credit was very difficult, if not nearly impossible, as the infrastructure and detailed instructions required for implementation were not in place.

R&D Tax Credit Policy of 2008

In October 2008, State administration of tax (SAT) updated "People's Republic of China Annual Corporate Income Tax Return Form". This tax update made detailed definition of 8 categories of qualified R&D expenditures, and stipulated procedures of claiming the tax credit. It went into effect retroactively on January 1 2008. Coupled with "corporate income tax law" which was passed on March 16th of 2007 in the fifth meeting of tenth national people's congress, this new tax rule made R&D tax credits significantly more accessible to private corporations. The new rule also made it clear that the tax credit deferral is possible for up to 5 years.

In figure 1 use a numerical example to illustrate the effect of China R&D tax credit. the taxable income before R&D is assumed to be \$1000 and an amount of tax due before the incentive is \$250. Assume eligible R&D expenditures total \$120. R&D expenditures are then multiplied by 150 percent for a super deduction of \$180. The \$180 is then subtracted from the \$1,000 taxable income for a taxable income after the incentive deduction of \$820. The result is a net tax due of 205 and a total tax savings of \$45 because of the R&D expenditure of \$120. Compared with ordinary expense of \$120, the R&D tax saving on the extra \$60 deduction would be \$15.

**FIGURE 1
CHINA R&D TAX CREDIT NUMERICAL EXAMPLE**

below is a numerical example:

China Numerical Example

Sales	\$2,000
Other Cost	\$1,000
Taxable Income Before R&D	\$1,000
Tax Before Credit	\$250
Eligible R&D expenditures	\$120
Super Deduction (R&D*150%)	\$180
Taxable income after R&D Deduction	\$820
Net Tax Due	\$205
Total Tax Savings	\$45
R&D tax savings	\$15

R&D Tax Credit Policy After 2008

2008 marks a big change for China's R&D tax credit. Nevertheless, studies still found that corporations started slowly with claiming their R&D tax credits (Jiang 2015). For the reasons of not applying for R&D tax credit, corporations cited unawareness, missing instructions, tedious paperwork and/or limited tax credit benefits.

In order to make corporations more aware of the R&D tax credit policy, China's Ministry of Finance (CMF) and SAT jointly issued circular, Caishui [2013] No. 70 in September 2013 to provide more detailed guideline about what qualifies for R&D tax credit.

In November 2015 CMF, SAT and the Ministry of Science and Technology (MST) issued joint circular, Caishui [2015] No.119 (Circular 119) and expanded scope of qualifying industries plus research and development expenditures. It allowed Back-claim application for up to three years and simplified administrative approval procedures. For example, prior project verification and record-filling are no longer required. Circular 19 also provided negative list of industries and types of activities for the first time. In short, Circular No. 70 and 119 aimed to facilitate R&D tax credit implementation procedure and to expand scope of qualifying projects. Outsourced R&D (except for oversea contractors) are capped at 80% of the actual outsourcing cost.

On December 27, 2016, the MOF, SAT, and General Administration of Customs (GAC) issued a circular *CaiGuanShui [2016] No.70* to streamline the duty-free import process of scientific and technological research equipment by scientific research institutions and technology development institutions.

LITERATURE REVIEW AND HYPOTHESIS DEVELOPMENT

There are long standing debates on whether government R&D subsidy would stimulate firms to be more effective in R&D or not (Lach, 2002). On one hand, R&D subsidies and other governmental support reduces the cost of R&D, so the firm may expand the scale of R&D activities, ultimately leading to an increased level of total R&D investment. Researchers call this effect the induction or spillover effect (David et al., 2000; Hyytinen and Toivanen, 2005; Klette and Møen, 1998). on the other hand, government subsidies may crowd out firms' private capital investment in R&D. When government funds are available, enterprises might allocate its private capital to less risky activities such as production (Busom, 2000; Görg and Strobl, 2007; Wallsten, 2000). Empirical studies have confirmed the existence of both effects.

Early research on China's R&D tax subsidies shows crowd out effect. The criticism is the allocation of subsidies are often based on whether the enterprise is state-owned or has political connections, instead of how good the projects are (Zhao, Xu & Zhang 2018). Prior studies on China's R&D tax credit also provide conflicting views on the effectiveness of the policy (Zhao, Fan & Zhou 2014; Chen 2015; Jiang & Wang 2015;) a more recent study that looks at China's R&D tax credit use cost of R&D as the independent variable, which basically assume that the policy implementation would be homogeneous after 2008 (Jia & Ma 2017). In addition, China faces similar issues as other developing countries. To name a few: intellectual property theft, a low talent pool, poor institutional protection, insufficient market demand (Howell, 2015). In the special setting, can China's infrastructure afford the mechanisms the R&D tax credit needed to influence the private sector's R&D activities? My first hypothesis is stated in alternative form:

H1: Governmental R&D tax credit stimulate enterprises' R&D expenditure.

Next, I ask how does R&D tax credit compare to governmental direct R&D subsidies? R&D investment is risky, so it is possible that when government provide funding without the perquisite that enterprises also invest in R&D, enterprises would divert their own funding to other ordinary expense categories. As mentioned above, governmental direct R&D funding crowd out enterprises' R&D spending in 1990s, but the test has not been done in more recent years. R&D tax credit to a certain degree avoids this problem, as it is designed to lower the cost of R&D, but the enterprises still need to pay. In this setting, enterprises have incentive to engage in R&D projects that they believe to have potentially highest return. So my second hypothesis is stated in alternative form.

H2: The R&D expenditure stimulating effect of R&D tax credit is higher than that of direct R&D funding.

Ownership structure makes a big difference in R&D subsidy distributions and R&D expenditures. SOE, FIE and POE are treated differentially when it comes to R&D subsidies. SOE are top on the list,

FIE also receive special treatment. Prior to 2008, POE arguably receive the least subsidies from the government. Because the profit and loss of SOE largely belong to the government, and many SOEs are too big to fail, they might be less sensitive to R&D stimulating policies. Hypothesis 3 is stated in alternative form.

H3: R&D tax credit and direct R&D subsidies exhibit higher stimulating effects of R&D expenditure for POE and FIE than for SOE.

METHODS

This paper uses aggregated national R&D tax credit data from Chinese National Bureau of Statistics to study the effect of tax credit policy on enterprise's R&D expenditure. Part of the reason for previous conflicting result about the effect of tax credit may stem from the lack of actual data on the amount of R&D tax credit granted to corporations, or that they are conducted on different data or sample period. Tax is private information, so collecting this information from all Chinese enterprises may prove to be extremely difficult. The aggregated national data afford me the ability to do statistical analysis on the important question of whether China's R&D tax credit increase R&D tax expenditure.

Data

Aggregated cross-sectional data on amount of R&D tax credit, government's direct funding for R&D, and aggregated enterprises' R&D expenditure and accounting data are obtained from China national bureau of statistics.

Sample period is 2009-2015. A seemingly ideal setting is to study the effect of 2008 reform of Chinese R&D tax credit. Unfortunately that would calls for data continuity before and after 2008. As R&D tax credit data are reported together with other tax credit prior to year 2009, it would be extremely difficult to carry out such study. Nevertheless, the national data from 2009 to 2015 still enables me to conduct the research: as I mentioned earlier in section 2, implementation of the R&D tax credit policy was a gradual process.

Variables

I consult previous literature and economic theory when I did my variable selection. The dependent variable is enterprises' annual aggregated R&D expenditure. The main test variable is the aggregated amount of R&D tax credit granted to all enterprises. Another test variable is governmental direct funding for R&D research. The R&D tax credit is also called indirect R&D subsidy. The total amounts of indirect and direct R&D subsidies are comparable, so it makes sense to examine the effect of both type of R&D subsidies.

I control for size as larger corporations are likely to incur more R&D expenditures. Because outcome of R&D is highly sporadic, larger corporations who can afford more R&D projects are likely to have higher incentive to invest in R&D.

Next corporate's operating income is to interpret variables and try to observe how the sales revenue of building materials company would affect corporation's R&D expenditure decisions.

Capital intensity is the fixed asset divided by number of personnel. Usually firms with higher capital intensity tends to spend more with on R&D.

Export activities are also included as control variable whenever possible, as previous research find that export activities might positively relates to corporation's R&D expenditure.

Because I use aggregated data, GDP is also included as a control variable whenever possible. Years with lower GDP is likely to see lower R&D investment.

Model

To avoid issues that is associated with sample variance distribution, I use logarithm transformed variables in the following regression model. Because of the size of the sample, I am not able to include

year dummy in my model to test year specific effect, and I am not able to include all control variables in one regression. These are limitation of small sample studies.

Model 1 examines the relationship between R&D tax credit and enterprises' R&D expenditure:

$$\ln RD_t = \beta_0 + \beta_1 \ln RDSubsidies_t + \beta_2 \ln Size_{t-1} + \beta_3 \ln Profit_{t-1} + \beta_4 \ln KL_{t-1} + \varepsilon_t \quad (1)$$

where: RD = aggregate enterprise R&D expenditure
RDSubsidies = RDTC or GDFRD
RDTC = R&D tax credit amount
GDFRD = governmental direct funding
Profit = income of corporations
Size = number of total employees of corporations
KL = capital intensity of corporations
t = year

Because not all control variables can be included in the main model because of the small sample size, I use models which includes different control variables for sensitivity studies:

$$\ln RD_t = \beta_0 + \beta_1 \ln RDSubsidies_t + \beta_2 \ln Size_{t-1} + \beta_3 \ln Export_{t-1} + \beta_4 \ln GDP_t + \varepsilon_t \quad (2)$$

where: Export = amount of exported product sales of corporations
GDP = China GDP

The next sensitivity study uses untransformed variables:

$$RD_t = \beta_0 + \beta_1 RDSubsidies_t + \beta_2 Size_{t-1} + \beta_3 Profit_{t-1} + \beta_4 KL_{t-1} + \varepsilon_t \quad (3)$$

Both R&D tax credit and direct R&D funding provide funds to enterprises. Thus I compare the effects of the two in this paper. Indeed, it would lead to omitted correlated variable problem if I do not include direct R&D funding in my research. Although governmental direct R&D subsidies has been the topic of some prior studies, I would be looking at a different sample period and may have different findings.

Next I separate the sample into SOE, FIE and POE, and look at the effect of R&D tax credit (indirect) and direct R&D funding on R&D expenditure of the three groups after 2008.

RESULTS

First I present the summary statistics and correlation table of the data in Table 1 and 2.

TABLE 1
SUMMARY STATISTICS OF ALL THREE SUBSAMPLE OF DATA

Statistics	lnCRD	lnRDTC	lnGDFRD	lnSize	lnProfit	lnKL	lnExport	lnGDP
Max	17.11	14.21	14.97	17.37	19.29	5.31	18.82	29.82
Mean	16.50	13.40	13.56	16.75	18.54	4.54	17.44	29.59
Min	14.94	12.02	11.94	15.78	17.04	3.78	16.05	29.34
N	21	21	21	21	21	21	21	21
P1	14.94	12.02	11.94	15.78	17.04	3.78	16.05	29.34
P25	16.29	13.05	13.13	16.61	18.28	4.20	16.84	29.44
P50	16.64	13.54	13.44	16.75	18.81	4.38	17.33	29.61
P75	16.91	13.84	14.40	17.05	18.92	4.89	18.19	29.75
P99	17.11	14.21	14.97	17.37	19.29	5.31	18.82	29.82
StdDev	0.59	0.61	0.90	0.44	0.63	0.45	0.85	0.16

TABLE 2
PEAERSON(UPPER)/SPEARMAN(LOWER) CORRELATION TABLE
OF ALL THREE SUBSAMPLE OF DATA

	lnRD	lnRDTC	lnGDFRD	lnSize	lnProfit	lnKL	lnExport	lnGDP
lnRD	1	0.96	0.79	0.73	0.89	0.13	0.49	0.74
lnRDTC	0.94	1	0.88	0.54	0.76	0.37	0.40	0.63
lnGDFRD	0.78	0.83	1	0.31	0.58	0.56	-0.03	0.41
lnSize	0.48	0.28	0.22	1	0.93	-0.55	0.53	0.68
lnProfit	0.65	0.49	0.48	0.89	1	-0.26	0.45	0.79
lnKL	0.37	0.53	0.50	-0.60	-0.38	1	-0.27	-0.08
lnExport	0.41	0.35	-0.07	0.41	0.26	-0.13	1	0.36
lnGDP	0.79	0.59	0.44	0.75	0.81	-0.07	0.43	1

I then run model 1 on the total sample and the POE, SOE and FIE samples. (dummy variables of ownership are included in the regression) For the period of 2009-2015, I find that the amount of R&D tax credit is significantly positively correlated (coefficient 1.76, t value 2.42) with the entire sample's total R&D expenditure (Table 3, column 1). Governmental direct R&D subsidies are not significantly positively correlated with R&D expenditure in the same year, but they are not negatively correlated with R&D expenditure either (Table 3, column 2). It is possible that due to small sample/lack of power of my model, I fail to detect the association between R&D expenditure and direct R&D subsidies. The conclusion is that R&D stimulating effect of governmental indirect subsidies (via the form of R&D tax credit) is stronger than that of governmental direct subsidies.

TABLE 3
DEPENDENT VARIABLE: LOG TRANSFORMED ENTERPRISE R&D EXPENDITURE

Independent Variable	Coefficient	t Value	Coefficient	t Value
Constant	6.26	0.63	-6.03	-1.75
lnRDTC_t	1.76**	2.42		
lnGDFRD_t			0.05	0.08
lnSize _{t-1}	1.52	1.68	0.41	1.09
lnProfit _{t-1}	-0.11	-0.18	0.60	1.13
lnKL _{t-1}	-0.60	-0.53	0.82	2.34
Adj R ²	0.92		0.86	
N	28		28	

Next I conduct the same test on POE, FIE, and SOE subsample. R&D expenditure is significantly positively associated with the amount of R&D tax credit for POE and FIE subsample (Table 4 & Table 5, column 1), but not significantly associated with R&D tax credit for SOE sample (Table 6, column 1). For all samples, R&D expenditure is positively associated with governmental direct R&D subsidies, but the coefficients are not significant. Again, it is possible that I cannot detect the significant association due to low power of the test. The results are consistent with R&D tax credit encouraging more R&D expenditure for POE and FIE than for SOE subsample, and that R&D stimulating effect of governmental indirect subsidies (via the form of R&D tax credit) is stronger than that of governmental direct subsidies.

TABLE 4
SAMPLE: PRIVATELY OWNED ENTERPRISES

Dependent variable: log transformed enterprise R&D expenditure

Independent Variable	Coefficient	t Value	Coefficient	t Value
Constant	-2.44	-0.69	-22.25	-0.95
lnRDTC_t	0.43**	3.46		
lnGDFRD_t			1.16	0.75
lnSize _{t-1}	0.55	2.21	3.32	0.60
lnProfit _{t-1}	0.69	1.24	-2.02	-0.41
lnKL _{t-1}	0.48	1.53	1.16	2.53
Adj R ²	0.92		0.89	
N	7.00		7.00	

TABLE 5
SAMPLE: FOREIGN INVESTED ENTERPRISES

Dependent variable: log transformed enterprise R&D expenditure

Independent Variable	Coefficient	t Value	Coefficient	t Value
Constant	4.60	1.07	-18.64	-5.03
lnRDTC_t	0.75***	5.20		
lnGDFRD_t			0.25	1.21
lnSize _{t-1}	1.08	2.28	1.64	4.65
lnProfit _{t-1}	0.16	2.89	-0.08	-0.28
lnKL _{t-1}	-0.59	-1.60	1.32	4.77
Adj R ²	0.93		0.90	
N	7.00		7.00	

TABLE 6
SAMPLE: PRIVATELY OWNED ENTERPRISES

Dependent variable: log transformed enterprise R&D expenditure

Independent Variable	Coefficient	t Value	Coefficient	t Value
Constant	10.99	0.93	1.31	0.11
lnRDTC_t	0.54	1.14		
lnGDFRD_t			0.14	0.21
lnSize _{t-1}	1.61	1.67	0.14	0.17
lnProfit _{t-1}	0.29	1.17	0.45	1.59
lnKL _{t-1}	0.62	2.33	0.58	0.74
Adj R ²	0.88		0.80	
N	7.00		7.00	

I conducted sensitivity studies and included those results in appendix. In appendix 1, I show that with a different set of control variables (model 2), both R&D tax credit and direct R&D subsidies are significantly positively associated with R&D expenditure, but R&D tax credit is more positively associated with R&D expenditure, consistent with previous findings.

Appendix 2 use untransformed variables in regression model. The results are very similar to the results of the test with log transformed variables. In sum, similar conclusions are drawn from sensitivity studies.

CONCLUSION AND DISCUSSION

This paper is the first to use aggregated R&D tax credit data to study the overall effect of China's 2008 R&D tax credit on corporate R&D spending. The result shows that even though the implementation of the R&D tax credit has been a gradual process, this policy achieved, to a degree, what it has intended to do: stimulate R&D expenditure.

China's private sector's R&D expenditure is still lagging behind that of OECD countries. My study shows that when China start to add indirect R&D subsidies (R&D tax credit), the overall stimulating effect for enterprises' R&D expenditure is better than just using direct R&D subsidies. The R&D tax credit enforced around 2008 made China's R&D policy more complete.

This paper also separately examines the state owned and privately owned and foreign invested enterprises. SOE receive preferential treatment when it comes to various governmental subsidies. Nevertheless, the R&D stimulating effect of R&D tax credit is higher among POE and FIE samples. Policy makers may want to consider how to more effectively stimulate innovation activities for SOEs.

A potential concern is that the validity of this paper relies on the authenticity of the data. The statistical data from national bureau of statistics could contain error due to collection process or due to governmental interference. There is no good way to address the governmental interference. Potentially doing the study over a longer sample period in the future could mitigate the errors due to collection process.

Increased R&D expenditure is just part of what the R&D subsidies mean to achieve. Along this line, researcher may examine the downstream effect of R&D research, such as patent activities and future profit of the enterprises.

REFERENCES

- Agrawal, A., Rosell, C., & Simcoe, T. S. (2014). Do tax credits affect R & D expenditures by small firms? Evidence from Canada *National Bureau of Economic Research*, W20615.
- Bloom, N., Griffith, R., & Van Reenen, J. (2002). Do R & D tax credits work? Evidence from a panel of countries 1979–1997. *Journal of Public Economics*, 85, 1–31.
- Busom, I. (2000) An empirical evaluation of R&D subsidies. *Economics of Innovation and New Technology* 9(2), 111–148.
- Chen, Y. (2015) A Panel Data Analysis of Incentive of the Expense Super Deduction to R&D Input of the Enterprises in China. *Taxation Research*, 11, 88-93
- David, P.A., Hall, B.H. & Toole, A.A. (2000) Is public R&D a complement or substitute for private R&D? A review of econometric evidence. *Research Policy*, 29(4–5), 497–529
- Goerg, H., & Strobl, E (2007) The effect of R&D subsidies on private R&D. *Economica*, 74(294), 215–234.
- Guceri, I., & Liu, L. (2015). Effectiveness of fiscal incentives for R & D: A quasi-experiment. *Working paper*. Oxford University Centre for Business Taxation.
- Hall, B. H. (1993). R & D tax policy during the 1980s: Success or failure? *Tax policy and the economy*, 7, 1–36
- Howell, A. (2015). ‘Indigenous’ innovation with heterogeneous risk and new firm survival in a transitioning Chinese economy. *Research Policy*, 44, 1866–1876.
- Howell, A. (2016) Firm R&D, innovation and easing financial constraints in China: Does corporate tax reform matter? *Research Policy*, 45, 1996-2007.
- Hu, A., Jefferson, G., & Qian, J. (2005). R&D and technology transfer: firm-evidence from Chinese industry. *Rev. Econ. Stat.*, 87, 780–786.
- Hyytinen, A. & Toivanen, O. (2005) Do financial constraints hold back innovation and growth? Evidence on the role of public policy. *Research Policy*, 34(9), 1385–1403.
- Jiang, X., & Wang, S. (2015). A study on corporate R&D tax credit’s effect. *Science Research Management*, 36(6).
- Jia, J., & Ma, G. (2017) Do R & D tax incentives work? Firm-level evidence from China. *China Economic Review*, 46, 50-66.
- Lach, S. (2002) Do R&D subsidies stimulate or displace private R&D? Evidence from Israel. *Journal of Industrial Economics*, 50(4), 369–390.
- Mulkay, B., & Mairesse, J. (2013). The R & D tax credit in France: Assessment and ex ante evaluation of the 2008 reform. *Oxford Economic Papers*, 65(3), 746-766.
- OECD (2019). Gross domestic spending on R&D. Retrieved from <https://data.oecd.org/rd/gross-domestic-spending-on-r-d.htm>
- Rao, H. (2016) Do tax credits stimulate R&D spending? The effect of the R&D tax credit in its first decade *Journal of Public Economics*, 140, 1-12.
- Sigurdson, J., Jiang, J., Kong, X., Wang, Y., & Tang, Y., 2005 Technological Superpower China. *The China Quarterly*, 187, 771-773.
- Wallsten, S.J. (2000) The effects of government-industry R&D programs on private R&D: the case of the small business innovation research program. *RAND Journal of Economics*, 31,(1), 82–100.
- Wilson, D. J. (2009). Beggar thy neighbor? The in-state, out-of-state, and aggregate effects of R & D tax credits. *The Review of Economics and Statistics*, 91, 431–436.
- Wu, A. (2016) The signal effect of Government R&D Subsidies in China: Do ownership matter? *Technological Forecasting and Social Change*, 117, 339-345.
- Zhao, S., Xu, B., & Zhang W (2018) Government R&D subsidy policy in China: An empirical examination of effect, priority, and specifics *Technological Forecasting and Social Change*, 135, 75-82.
- Zhao, T., Fan, J., & Zhou, Y. (2014). Facts of pretax additional deduction (PAD) policy for the enterprises’ R&D expenses. *Science and Technology Management Research*, 18, 8-14.

APPENDIX

APPENDIX TABLE 1

$$\ln RD_t = \beta_0 + \beta_1 \ln RDSubsidies_t + \beta_2 \ln Size_{t-1} + \beta_3 \ln Export_{t-1} + \beta_4 \ln GDP_t + \varepsilon_t$$

Dependent variable: log transformed enterprise R&D expenditure

Independent Variable	Coefficient	t Value	Coefficient	t Value
Constant	-27.92	-1.37	-48.89	-2.09
lnRDTC_t	1.08***	6.20		
lnGDFRD_t			0.55**	4.85
lnSize _{t-1}	0.28	2.89	0.05	0.39
lnExport _{t-1}	-0.57	-0.98	0.24	0.66
lnGDP _{t-1}	1.18	1.43	1.85	1.91
Adj R ²	0.96		0.98	
N	7		7	

APPENDIX TABLE 2

$$RD_t = \beta_0 + \beta_1 RDSubsidies_t + \beta_2 Size_{t-1} + \beta_3 Profit_{t-1} + \beta_4 KL_{t-1} + \varepsilon_t$$

Dependent variable: enterprise R&D expenditure

Independent Variable	Coefficient	t Value	Coefficient	t Value
Constant	-8814401	-0.5	-37387795	-2.58
RDTC_t	23.13**	2.42		
GDFRD_t			5.72	1.08
Size _{t-1}	0.07	0.44	0.16	0.62
Profit _{t-1}	-0.01	-0.07	-0.01	-0.11
KL _{t-1}	2.62E-07	0.05	0.0000084	1.91
Adj R ²	0.91		0.85	
N	7		7	